

Message Text

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C O N F I D E N T I A L STATE 286529

EXDIS

E.O. 11652:GDS

TAGS:PORG, UNGA, XF, IS, EG

SUBJECT: REFERENCE TO MIDDLE EAST IN SOVIET DETENTE
DECLARATION

REF: USUN 5022

1. DEPARTMENT AGREES THAT AN EFFORT SHOULD BE MADE TO
INCLUDE AN APPROVING REFERENCE TO DETENTE IN THE MIDDLE
EAST IN THE SOVIET DECLARATION. WHILE WE AGREE WITH USUN
THAT THIS WILL NOT HAVE A DETERMINING EFFECT ON THE SOVIET
ATTITUDE TOWARDS THE EVENTS WHICH HAVE FOLLOWED THE SADAT
VISIT, WE BELIEVE THAT AN EFFORT TO GET THEM TO SUBSCRIBE
TO LANGUAGE WHICH EMPHASIZES THE NEED FOR DETENTE IN THE
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MIDDLE EAST IS WORTH MAKING.

2. SINCE MOST OF THE OBJECTIONABLE PORTIONS OF THE SOVIET
DRAFT HAVE ALREADY BEEN TAKEN CARE OF THROUGH THE CONTACT
GROUP EXERCISE, A DIRECT APPROACH TO SOVIET PERMREP
TROYANOVSKIY WOULD SEEM THE BEST WAY TO GET AN ADDITIONAL
PREAMBULAR PARAGRAPH ADDED. HE COULD BE TOLD THAT WE FIND

THE DECLARATION AS IT NOW STANDS AFTER THE CONTACT GROUP CHANGES TO BE ACCEPTABLE, BUT THAT WE BELIEVE IT WOULD BE CLEARLY DEFICIENT WITHOUT A REFERENCE TO THE MIDDLE EAST WHICH WOULD PROMOTE GENEVA. AS CO-CHAIRMAN OF THE MEPC AND

CO-DRAFTERS OF THE OCTOBER 1 STATEMENT US AND USSR HAVE A PARTICULAR RESPONSIBILITY TO USE THIS OPPORTUNITY TO PROMOTE PROGRESS.

3. FOLLOWING LANGUAGE SHOULD BE SUGGESTED TO TROYANOVSKIY WHICH WOULD BE INSERTED AS NINTH PREAMBULAR PARAGRAPH BEFORE PARAGRAPH THAT BEGINS "CONVINCED THAT CONFIDENCE-BUILDING MEASURES..."

4. BEGIN TEXT: RECOGNIZING IN PARTICULAR THE NEED TO PROMOTE DETENTE IN THE MIDDLE EAST BY BUILDING ON THE STEPS WHICH HAVE BEEN TAKEN TO REDUCE HOSTILITY AND SUSPICION AND CONVENING ALL PARTIES TO THE GENEVA CONFERENCE WHERE COMPREHENSIVE NEGOTIATIONS CAN BEGIN FOR A JUST AND LASTING PEACE. END TEXT.

5. AS A FALLBACK, USUN CAN AGREE LANGUAGE ALONG FOLLOWING LINES: "RECOGNIZING IN PARTICULAR THE NEED TO PROMOTE DETENTE IN THE MIDDLE EAST BY TAKING ADVANTAGE OF ALL OPPORTUNITIES WHICH COULD LEAD TO COMPREHENSIVE NEGOTIATION OF A JUST AND LASTING PEACE." AT ITS DISCRETION, USUN
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COULD ALSO AGREE TO ALTERNATIVE FORMULATIONS WHICH GET ACROSS THE IDEA THAT ALL EFFORTS TO GET NEGOTIATIONS GOING ARE WELCOMED IN THE GENERAL CONTEXT OF DETENTE.

6. ADDITIONALLY, MISSION SHOULD EMPHASIZE TO TROYANOVSKIY THAT OUR ABILITY TO SUPPORT THE DECLARATION DEPENDS ON THEIR AGREEMENT NOT TO INSIST THAT FUTURE GA'S CONSIDER DETENTE AS AN AGENDA ITEM. ALSO, US VIEW IS THAT WHILE SOVIET PROPOSALS ON PREVENTION OF NUCLEAR WAR DESERVE CONSIDERATION BY SSOD TOGETHER WITH VIEWS OF OTHER GOVERNMENTS, NO FORMAL GA ACTION REFERRING SOVIET DRAFT TO SSOD IS CALLED FOR. SHOULD SOVIETS INSIST ON PROCEDURAL RESOLUTION ON THIS DRAFT, WE WOULD HAVE TO RECONSIDER OUR POSITION ON DETENTE DECLARATION.

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